

Participation and assessment scheme

5 March 2018

COMPREHENSIVE PLAN FOR THE INNER CITY 2017–2021

In accordance with the City Strategy (City Council 13 November 2017), the City of Tampere is drawing up a comprehensive plan for the inner city that is updated during every City Council's term of office. In addition, in the current City Council's term of office 2017–2021, a strategic comprehensive plan will be made for northern Tampere. The work programme for comprehensive planning 2017–2021 was approved by the City Council on 18 December 2017 (Section 340).

The City Strategy *Tampere – the Best for You* has set the city's development objectives to be achieved by the year of 2030. The strategy is based on factors that will drive changes in the future and represents the common intent regarding the city's long term development measures. The City Strategy's guidelines for an urban and sustainably growing city are very significant for comprehensive planning. The aim is that by 2030, Tampere will be a pleasant, lively and carbon neutral city with 300,000 residents, and a pioneer in smart and sustainable transport and urban development.

In the City Strategy, you can read about the objectives for the development of the urban environment under the heading *Urban and sustainably growing*. The strategy's objective

regarding the city's annual growth (more than 3,000 new residents) will be reflected in land use, housing, traffic and transport, services, economy and investments. The starting point for all sectors is the densification of the community structure and the directing of growth primarily to the public transport zone and to the district centres. It has already been decided that the tramway will be developed as the trunk of the city's transport system.

The strategy also highlights the quality objectives, vitality and distinctiveness of the urban environment, such as the built cultural environments and industrial history. In addition to the attractive epicentre, the district centres will be developed as versatile areas for housing, leisure, services and businesses. In the busiest centre areas, accessibility will be important for all modes of travel, from pedestrians to passenger cars. The centre areas can be made more pleasant by extending the walking environments and reserving space for new parking facilities.

Besides their distinctiveness, the planning of residential environments also focuses on pleasantness and safety. Housing also deals with the ensuring of leisure activities for residents. By preserving the versatile green areas and networks, and by increasing the

sustainable utilisation of waterbodies, the city will become more attractive and more pleasant for its residents.

Sustainable development of the urban environment will also promote the objective of achieving carbon neutrality by 2030, as set by the strategy. A sustainably growing city respects nature, saves natural resources and reduces emissions. One significant section consists of the development of smart transport, new mobility services and practical travel chains.

Citizens can participate in the implementation of the strategy. The entire urban community can participate in creating solutions for smooth daily life and sustainable housing. The districts can be used as experimental and development platforms that set preconditions for the creation of new services.

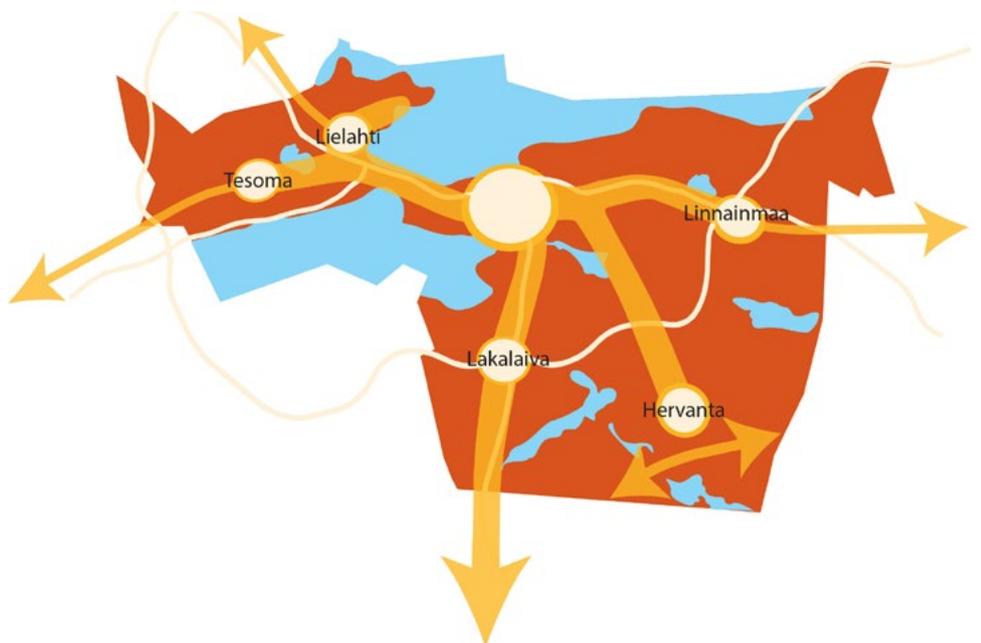
Participation and assessment scheme

The participation and assessment scheme presents the starting points for the plan, the opportunities of the residents and other interested parties to participate in the planning, the schedule for the plan and the ways of assessing the impacts caused by the implementation of the plan.

Planning area

In Tampere, the community structure has been divided into two: the urban south and the rural north. This planning work concerns the southern area, i.e. the inner city of Tampere, where most of the citizens live and most of the future growth will be located.

Total area.....	169 km ²
Land area.....	127 km ²
Area covered by local detailed plans	103,27 km ²
Population (2/2018).....	222,200
Population density.....	1,750 residents/km ²



Contents of and goals for the planning work

Starting points

The comprehensive plan is being drawn up on the basis of the national land use guidelines and the regional plan. Tampere Region has a fairly new regional plan, i.e. the Tampere Region land use plan 2040, which came into force on 8 June 2017. In addition, the structure plan for the Tampere Central Region will also be taken into account in the comprehensive planning. The structure plan 2040 for the Tampere Central Region was approved in 2015 and the letter of intent for land use, housing and traffic was signed in 2016. The structure plan sets shared long term objectives for the municipalities regarding the development of the community structure.

So far, there are several valid comprehensive plans in the planning area. Besides the comprehensive plan for the inner city that was approved in 1998, there are thirteen partial comprehensive plans that cover various parts of the inner city. During the previous City Council's term of office, two comprehensive plans for the inner city were approved: the strategic comprehensive plan for the city centre (18 January 2016) and the comprehensive plan for the inner city 2040 (15 May 2017). Both plans have been appealed against and they are being settled in court. The outdated comprehensive plans will be overruled, along with the coming into force of the more recent plans.

In accordance with the strategy approved by the City Council, the comprehensive plan for the inner city will be updated during every City Council's term of office. The community structure must be assessed continuously in order to monitor the long term and rapid changes in it. Consequently, the comprehensive plan that is revised in every City Council's term of office is a significant development tool. The comprehensive plan that is revised in every City Council's term of office will also ensure that Section 36 of the Land Use and Building Act is adhered to: *The local authority must see to the necessary drawing up of a comprehensive plan and to keeping it up-to-date* (copied on 20 March 2018 from <https://www.finlex.fi/fi/laki/kaannokset/1999/en19990132.pdf>, Section 36, Finlex.fi / Ministry of Justice and Edita Publishing).

The comprehensive plan for the inner city that is pending in the City Council's term of office 2017–2021 covers the entire inner city. When it comes into force, it will overrule the previous comprehensive plans. Almost all inner city areas have been covered with local detailed plans. Areas that are not covered by local detailed plans are located at Kauppi, in the Särkijärvi and Hervantjärvi areas, at Ojala and Aitovuori, as well as at Kolmenkulma.

Objectives

The objectives for the comprehensive plan can be derived from the City Strategy. The strategy's central goal for the community structure is to ensure the growth objective in such a way that the quality and functionality of the urban environment are preserved. A large part of the growth will take place in the district centres and on the public transport zones. On the basis of the strategy's objectives, comprehensive planning will regard the district centres as versatile areas for housing, leisure, services and businesses. Within the inner city, the district centres are clearly different from each other, and each of them has a distinctive development history. Their development requires a significant renewal of the existing city structure, providing potential and setting restrictions to the future development. During comprehensive planning, development descriptions for the district centres will be made and the scheduling of their implementation will be studied.

Alongside comprehensive planning, the Sustainable Urban Mobility Plan (SUMP) is being drawn up. The plan includes all modes of transport and provides viewpoints to the development of mobility from the perspective of the environment, the economy and social sustainability. The plan is being prepared through a participatory process. The tramway is being developed as a backbone of public transport, and the construction of its second

Schedule

Participation and assessment scheme



OBJECTIVES
2018

PREPARATION
2019

The participation and assessment scheme is approved by the City Board in the early part of 2018 and thereafter, it will be publicly displayed. Citizens may provide their opinions on the scheme during the display period. At local residents' events, background information and objectives for comprehensive planning are gathered. The planning work also utilises electronic methods, such as map-based surveys.

At the preparation phase, various themes will be specified. The development of sustainable urban mobility and the green network will be integrated with comprehensive planning. Preliminary roadmaps on the development of the district centres will be completed. At the end of 2019, the Committee for City Planning and Infrastructure Services will decide that the planning draft is put on public display. You can provide your opinion on the material.

phase will begin during the current City Council's term of office. For the comprehensive plan, various scenarios regarding the tramway's extension directions and the city's sustainable growth are being studied.

The Sustainable Tampere 2030 roadmap is being drawn up simultaneously with comprehensive planning. The impacts of the community structure on the implementation of carbon neutrality will be studied in comprehensive planning with the help of various scenarios. The future location of growth will affect the modal split and energy production. The development of the green network will be continued by studying matters that concern the quality and extension of the central park network.

Impact assessment

Impacts of the implementation of the plan are an important part of the comprehensive planning process. Impacts must be investigated, assessed and identified throughout the process to ensure that they direct the planning to the desired direction. According to Section 9 of the Land Use and Building Act and Section 1 of the Land Use and Building Decree, the environmental impacts of the implementation of the plan must be investigated during the making of the plan to the necessary extent. The impacts must be investigated to the extent that best allows the significant direct and indirect impacts of the implementation to be assessed.

The comprehensive planning of the inner city emphasises the assessment of the impacts on the area and community structure, the climate, people's living conditions and environment, as well as on traffic and transport. Furthermore, the impacts on the business and industrial sector, nature, the landscape, recreation and the cultural environment are also assessed. The impact assessment will be based on the basic information of the area, descriptions of the current situation, reports that will be prepared, visits to the area, feedback from interested parties, statements and objections.

Investigations must provide the data necessary for assessing the significant direct and indirect impacts of the plan's implementation on the following:

- 1) People's living conditions and environment
- 2) Soil and bedrock, water, air and climate
- 3) Plants and animals, biodiversity and natural resources
- 4) The area and community structure, the urban and energy economy, as well as traffic and transport
- 5) Cityscape, landscape, cultural heritage and the built environment
- 6) The development of functional competition in the business and industrial sector

Process development

Comprehensive planning that is updated during every City Council's term of office entails the maintenance of surveys and statistics as well as the monitoring of the change that has been aspired for in the community structure. In the monitoring of the development of the community structure, conclusions can be drawn regarding the directing of the planning and measures to a desired theme or object.

Comprehensive planning includes a large amount of information, various reports and plans. It is necessary to pay attention to the management of the increasing amount of information in order to improve the availability of land use information, for example. During the comprehensive planning round that is now being launched, a data model containing all data of the comprehensive plan will be developed. The objective of the data model is to facilitate data management, to clarify matters that decisions are based on and to facilitate interaction at various planning phases. During the process, interaction will be developed by using various digital interactive methods and by developing low-threshold ways of giving feedback and discussing various solutions. The aim of the planning of the interaction is to serve a wide range of target groups.



Participation

Interested parties

People whose housing, jobs or other conditions a plan may have a significant impact on are called interested parties. Interested parties also include the authorities and communities whose sphere of activity the planning concerns. The planning procedure ensures that the interested parties have an opportunity to participate in the preparation of the plan, assess the impacts of the planning and give written or oral feedback.

In the comprehensive planning process, the interested parties are:

- Citizens, land owners and property owners in Tampere
- Enterprises, associations and communities that operate in Tampere
- Neighbouring municipalities
- The authorities
- City of Tampere's organisations



Participation methods

The objective is to obtain valuable information from various population and interest groups for the planning as well as feedback at the different phases of the planning process. The preparation of the plan can be influenced in the following ways:

- The opinions and objections that are provided during the public display periods
- Local residents' events at various planning phases
- Events for the business and industrial sector, organisations and special groups
- Map-based surveys at various planning phases
- Introducing the work to committees, the City Board and the City Council



Provision of information

Putting the plan on public display will be announced in the Aamulehti newspaper, on the City of Tampere's electronic notice board and on the plan's web pages.



Decision making

The City Board starts comprehensive planning in objects determined by the City Council (work programme for the comprehensive plan). At the intermediate phase (i.e. the draft and the proposal), putting the plan on public display will be decided on by the Committee for City Planning and Infrastructure Services. The City Council will approve the completed plan.



Contact information and the media

Information on the progress of the planning

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Presentation of the material

www.tampere.fi/kantakaupunginyleiskaava2017-2021

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Open Mon–Fri 8.30–15.45

Opinions and feedback on the participation and assessment scheme

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All feedback should be marked with the reference number TRE:863/10.02.03/2018